



Republic of Serbia  
**COMMISSION FOR PROTECTION  
OF COMPETITION**  
25 Savska St, 4<sup>th</sup> Floor, Belgrade  
Number: 4/0-01-225/2020-1  
Date: January 28, 2020

Pursuant to Article 35(2) of the Law on Protection of Competition (Official Gazette of the RS 51/2009 and 95/2013), the President of the Commission for Protection of Competition enacts the following

## CONCLUSION

**I PROCEEDINGS SHALL BE INITIATED** *ex-officio* to undertake investigations of infringements of competition law **against:**

- AKCIONARSKO DRUŠTVO INDUSTRIJA MLEKA I MLEČNIH PROIZVODA IMLEK, PADINSKA SKELA, company number 07042701, with registered office at bb Industrijsko naselje St., Padinska Skela, Belgrade-Palilula, represented by Bojan Radun, CEO,
- and
- AS VELPRO D.O.O. DONJI DUŠNIK, company number 21267422, with registered office at bb Donji Dušnik, Donji Dušnik, Gadžin Han, represented by Jovica Ilić, CEO,

in order to establish the existence of a restrictive agreement, within the meaning of Article 10 of the Law on Protection of Competition.

**II** All persons are invited to submit data, documents or other relevant information in their possession that could contribute to the accurate fact-finding in the proceedings to the Commission for Protection of Competition, 25 Savska St., 4<sup>th</sup> Floor, Belgrade.

**III** This conclusion shall be published in the Official Gazette of the Republic Serbia and on the website of the Commission for Protection of Competition.

## Exposition

Pursuant to Article 47 of the Law on Protection of Competition (Official Gazette of the RS 51/2009 and 95/2013 – hereinafter, the Law), the Commission for Protection of Competition (hereinafter, the Commission) conducted a retail sector inquiry into the sale in non-specialized stores with food, beverages and tobacco predominating for 2017-2018. The sector inquiry covered, inter alia, the analysis of contractual relations between suppliers and selected trade chains regarding certain product categories.

In such manner, the Commission obtained a sales contract entered into by companies Akcionarsko društvo Industrija mleka i mlečnih proizvoda Imlek, Padinska Skela, company number 07042701, with registered office at bb Industrijsko naselje St., Padinska Skela, Belgrade-Palilula, represented by Bojan Radun, CEO (hereinafter, company Imlek), and AS VELPRO D.O.O. DONJI DUŠNIK, company

number 21267422, with registered office at bb Donji Dušnik, Donji Dušnik, Gadžin Han, represented by Jovica Ilić, CEO (hereinafter, company AS Velpro), namely the Sales Contract from 2017, with no reference numbers, with the Annex 1 to the Sales Contract attached, laying down the conditions under which the seller grants rebates and reimbursements to the buyer, method of payment, type and amounts of rebates and reimbursements, filed with company AS Velpro under No. DOO9/2017 of March 4, 2017.

The Commission reviewed the contract concerned from the standpoint of potential implementation of Article 10 of the Law which provides that restrictive agreements are agreements between undertakings which as their purpose or effect have a significant restriction, distortion or prevention of competition in the territory of the Republic of Serbia. In paragraph 2 of the same article is laid down that restrictive agreements include contracts or certain contract provisions which in particular, directly or indirectly, set the purchase or selling prices or other conditions of trade. The provision laid down in Article 10(3) of the Law stipulates that restrictive agreements are prohibited and void, except in cases of exemption from prohibition pursuant to the Law.

Upon inspection of the contract, the Commission established that it contains Article 5 which provides that the buyer is informed of the conditions of sale provided by the seller and accepts that by carrying out its own business activities it will not cause distortions in the sales market through the exorbitant and excessive price undercutting and use of its market power towards suppliers and/or consumers, and that it will not act in an anti-competitive manner by creating competitive disadvantages for other undertakings, including the seller, to cause harm or exclude direct and/or indirect potential competitors from the market (for example, by reselling the goods at a price below the selling prices at which the seller's goods are sold to the buyer, with no economic reasoning for long periods of time, by using the seller's goods as loss-leaders for long periods of time causing adverse effects on the seller's reputation and operations, etc.). It is also established that said provision constitutes an integral part of the Annex to the Sales Contract, laying down the conditions under which the seller grants rebates and reimbursements to the buyer, method of payment, type and amounts of rebates and reimbursements. Furthermore, Article 3(3) of the Annex contains a provision which states that if the buyer acts inconsistently with the above-mentioned provision affecting the market where it operates or other related markets, the seller retains the right to withhold payment of the rebates and/or reimbursements agreed and terminate the annex to the contract.

Since it is established that the wording of Article 5 of the Sales Contract concluded by company Imlek with its buyer may represent a provision that sets the price at the level below which the buyer cannot resell the goods, the Commission found reasonable grounds to believe that the contract entered into between companies Imlek and AS Velpro may represent a restrictive agreement which directly foresees minimum resale price maintenance.

Under the provision of Article 10 of the Law, restrictive agreements are defined as agreements between undertakings which as their purpose or effect have a significant restriction, distortion or prevention of competition in the territory of the Republic of Serbia. Article 10(2) of the Law stipulates that restrictive agreements may be contracts, certain contract provisions, express or tacit agreements, concerted practices, as well as decisions of associations of undertakings which in particular, directly or indirectly, set the purchase or selling prices or other conditions of trade, as well as other actions and acts specified in this legal provision.

Article 35(1) of the Law stipulates that the Commission can institute an investigation procedure *ex-officio* in cases of suspected infringements when based on antitrust complaints, information and other available data reasonably assumes the existence of competition infringement, and in view of the fact that all the above considerations have provided adequate grounds for presuming an infringement referred to in Article 10 of the Law, it is decided as in Paragraph I of enacting terms herein.

Pursuant to Article 41 of the Law, the Commission will take all necessary measures of inquiry in the investigation procedure to correctly assess the facts, investigate the existence of infringement of

competition law, and having completed the procedure it will enact a final decision on the existence of infringement of competition law.

Pursuant to the provision of Article 35(2) of the Law, it is decided as in Paragraph II of enacting terms herein.

Pursuant to Article 40(1) of the Law, it is decided as in Paragraph III of enacting terms herein.

**Instruction on legal remedy:**

This conclusion is not susceptible to special appeal, but is permitted to institute an administrative dispute against the final decision of the Commission in this administrative matter.

**PRESIDENT OF THE COMMISSION**

Nebojša Perić